# OPEN MEETING ORIGINAL MEMORANDUM



TO:

THE COMMISSION

RECEIVED

FROM:

**Utilities Division** 

2010 OST -6 P 2: 2h

DATE:

October 5, 2010

RE:

IN THE MATTER OF THE APPLICATION OF JOHNSON UTILITIES, LLC DBA JOHNSON UTILITIES COMPANY FOR AN INCREASE IN ITS WATER AND WASTEWATER RATES – PROPOSED AMOUNT FOR CAGRD ADJUSTOR

FEES (DOCKET NO. WS-02987A-08-0180)

### Introduction

On September 23, 2010, pursuant to Decision No. 71854 (August 25, 2010), Johnson Utilities, LLC dba Johnson Utilities Company ("Johnson" or "Company") filed with the Arizona Corporation Commission ("Commission") the Company's proposed Central Arizona Groundwater Replenishment District ("CAGRD") adjustor fees for the Phoenix and Pinal Active Management Areas ("AMAs").

Decision No. 71854 authorized the Company to implement a CAGRD adjustor mechanism, subject to the conditions proposed by Staff. Those conditions require the Company to submit for Commission consideration a new tariff with its proposed fee calculation and supporting documentation prior to the fee becoming effective. Accordingly, the Company made the instant filing.

### Background

The CAGRD was established by the Arizona legislature to serve as a groundwater replenishment entity for its members and provides a mechanism for designated water supply providers such as Johnson to demonstrate a 100-year water supply. Members pay the CAGRD to replenish any groundwater pumped by the member that exceeds the specified pumping limits. The CAGRD is recognized as an important tool in Arizona's groundwater conservation efforts.

On August 25, 2010, the Commission issued Decision No. 71854 which, among other things, authorized Johnson to implement a CAGRD adjustor mechanism to recover its CAGRD expenses, subject to the conditions proposed by Staff. The authorized adjustor mechanism provides for recovery of the Company's CAGRD expenses as a per thousand gallon charge applied to each customer's bill based on that customers consumption of groundwater.

Arizona Corporation Commission
DOCKETED

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<sup>&</sup>lt;sup>1</sup>Dec. No. 71854 at 38:10-39:3 and 73:25-27.

Condition No. 7 ordered that "by August 25th of each year, beginning in 2010, the Company shall submit for Commission consideration its proposed CAGRD adjustor fees for the Phoenix and Pinal AMAs, along with the calculations and documentation from the relevant state agencies to support the data used in the calculations." Condition No. 7 further ordered that the "Commission-approved fees shall become effective on the following October 1st."

On September 23, 2010, the Company filed its proposed calculations for the initial adjustor fees for its customers within the two AMAs. The Company is requesting a rate of \$0.68 per thousand gallons for customers in the Phoenix AMA and a rate of \$0.25 per thousand gallons for customers in the Pinal AMA.

### Calculation of the CAGRD Adjustor Fees

Condition No. 6 ordered that the adjustor fees be calculated as follows: "The total CAGRD fees for the most current year in the Phoenix AMA shall be divided by the gallons sold in that year to determine a CAGRD fee per 1,000 gallons. Similarly, the total CAGRD fees for the most current year in the Pinal AMA shall be divided by the gallons sold in that year to determine a CAGRD fee per 1,000 gallons."

### Phoenix AMA

The CAGRD invoice to Johnson for the 2009 annual replenishment assessment for the Phoenix AMA indicates total fees due of \$1,637,956 (4,601 acre-feet of excess groundwater times the current rate of \$356 per acre-foot). Schedule F-1 of the Company's 2009 annual report filed with the Arizona Department of Water Resources ("ADWR") indicates total deliveries of 7347.14 acre-feet, or 2,394,073 thousand gallons (7347 acre-feet times 325,851 gallons per acrefoot divided by 1,000). Staff's calculation of the CAGRD adjustor fee is shown below. The fee for a customer in the Phoenix AMA is \$0.68 per 1,000 gallons.

A	Total CAGRD Fees	\$ 1,637,956
В	Total Gallons Sold (1,000s)	2,394,073
C	Charge per 1,000 gallons (A ÷ B)	\$ 0.68

<sup>&</sup>lt;sup>2</sup> Id. at 38:26-39:1. In Decision No. 71910 Order Nunc Pro Tunc and Extension of Deadlines (issued September 28, 2010), the Commission approved an extension of the deadline for filing the Company's proposed new CAGRD adjustor fees and supporting documentation from August 25,2010, to September 23,2010.

<sup>&</sup>lt;sup>3</sup> *Id.* at 39:2-3.

<sup>&</sup>lt;sup>4</sup> *Id.* at 38:22-25.

### Pinal AMA

The CAGRD invoice to Johnson for the 2009 annual replenishment assessment for the Pinal AMA indicates total fees due of \$58,320 (180 acre-feet of excess groundwater times the current rate of \$324 per acre-foot). Schedule F-1 of the Company's 2009 annual report filed with ADWR indicates total production of 783 acre-feet, or 255,141 thousand gallons (783 acre-feet times 325,851 gallons per acre-foot divided by 1,000). Staff's calculation of the CAGRD adjustor fee is shown below. The fee for a customer in the Pinal AMA is \$0.23 per 1,000 gallons.

A	Total CAGRD Fees	\$ 58,320
В	Total Gallons Sold (1,000s)	2,394,073
C	Charge per 1,000 gallons (A ÷ B)	\$ 0.23

### **Customer Complaints**

Staff has received a customer complaint that Johnson has charged the CAGRD adjustor retroactively to June 2010. Consistent with Decision No. 71854, Staff believes the surcharge should become effective October 1, 2010, rather than June 2010.

### **Staff Conclusions and Recommendations**

Staff concludes that the Company has duly filed the appropriate request to implement the CAGRD adjustor fees as required by Decision No. 71854.

Staff concludes that authorization of the CAGRD adjustor fees is appropriate.

Staff recommends approval of the CAGRD adjustor fees as described herein.

Staff recommends that the Company file, within 7 days of a Decision in this matter, a CAGRD adjustor fee tariff consistent with the rates approved herein.

Staff recommends that the Company notify its customers of the CAGRD adjustor fee tariff approved herein within 30 days from the effective date of the Decision.

Staff recommends that the CAGRD adjustor fees authorized herein become effective for all billings after October 1, 2010.

THE COMMISSION October 5, 2010 Page 4

Staff recommends that, to the extent that Johnson Utilities, LLC dba Johnson Utilities Company has charged fees associated with the adjustor retroactive to the implementation of its new rates, Johnson Utilities, LLC dba Johnson Utilities Company be ordered to refund those amounts either through a direct refund or as a credit on customer bills.

Steven M. Olea-

Director

**Utilities Division** 

SMO:NLS:lhm\RM

ORIGINATOR: Nancy Scott

### BEFORE THE ARIZONA CORPORATION COMMISSION 1 KRISTIN K. MAYES 2 Chairman **GARY PIERCE** 3 Commissioner PAUL NEWMAN 4 Commissioner 5 SANDRA D. KENNEDY Commissioner 6 **BOB STUMP** Commissioner 7 IN THE MATTER OF THE APPLICATION DOCKET NO. WS-02987A-08-0180 8 OF JOHNSON UTILITIES LLC DBA 9 JOHNSON UTILITIES COMPANY FOR AN DECISION NO. INCREASE IN ITS WATER AND **ORDER** 10 WASTEWATER RATES 11 12 Open Meeting 13 October 19-20, 2010 14 Phoenix, Arizona BY THE COMMISSION: 15 FINDINGS OF FACT 16 17 A. **Introduction** On September 23, 2010, pursuant to Decision No. 71854 (August 25, 2010), 18 1. Johnson Utilities LLC dba Johnson Utilities Company ("Johnson" or "Company") filed with the 19 Arizona Corporation Commission ("Commission") the Company's proposed Central Arizona 20 Groundwater Replenishment District ("CAGRD") adjustor fees for the Phoenix and Pinal Active 21 Management Areas ("AMAs"). 22 Decision No. 71854 authorized the Company to implement a CAGRD adjustor 23 mechanism, subject to the conditions proposed by Staff. 24 3. The conditions approved in Decision No. 71854 require the Company to submit for 25 Commission consideration a new tariff with its proposed fee calculation and supporting documentation prior to the fee becoming effective.<sup>1</sup> 26 27 28 Dec. No. 71854 at 38:10-39:3 and 73:25-27.

Pursuant to Decision No. 71854, the Company made the instant filing. 4.

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### В. **Background**

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Id. at 39:2-3.

- 5. The CAGRD was established by the Arizona legislature to serve as a groundwater replenishment entity for its members and provides a mechanism for designated water supply providers such as Johnson to demonstrate a 100-year water supply.
- Members pay the CAGRD to replenish any groundwater pumped by the member 6. that exceeds the specified pumping limits.
- 7. The CAGRD is recognized as an important tool in Arizona's groundwater conservation efforts.
- On August 25, 2010, the Commission issued Decision No. 71854 which, among 8. other things, authorized Johnson to implement a CAGRD adjustor mechanism to recover its CAGRD expenses, subject to the conditions proposed by Staff.
- The authorized adjustor mechanism provides for recovery of the Company's 9. CAGRD expenses as a per thousand gallon charge applied to each customer's bill based on that customers consumption of groundwater.
- Condition No. 7 ordered that "by August 25th of each year, beginning in 2010, the 10. Company shall submit for Commission consideration its proposed CAGRD adjustor fees for the Phoenix and Pinal AMAs, along with the calculations and documentation from the relevant state agencies to support the data used in the calculations."<sup>2</sup>
- Condition No. 7 further ordered that the "Commission-approved fees shall become 11. effective on the following October 1st."<sup>3</sup>
- On September 23, 2010, the Company filed its proposed calculations for the initial 12. adjustor fees for its customers within the two AMAs. The Company is requesting a rate of \$0.68

Dec. 71854 at 38:26-39:1. In Decision No. 71910 Order Nunc Pro Tunc and Extension of Deadlines (issued
eptember 28, 2010), the Commission approved an extension of the deadline for filing the Company's proposed new
CAGRD adjustor fees and supporting documentation from August 25,2010, to September 23,2010.

for customers in the Pinal AMA.

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### Calculation of the CAGRD Adjustor Fees C.

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# Phoenix AMA

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28 <sup>4</sup> *Id.* at 38:22-25.

Condition No. 6 ordered that the adjustor fees be calculated as follows: "The total 13. CAGRD fees for the most current year in the Phoenix AMA shall be divided by the gallons sold in that year to determine a CAGRD fee per 1,000 gallons. Similarly, the total CAGRD fees for the most current year in the Pinal AMA shall be divided by the gallons sold in that year to determine a CAGRD fee per 1,000 gallons."4

per thousand gallons for customers in the Phoenix AMA and a rate of \$0.25 per thousand gallons

- The CAGRD invoice to Johnson for the 2009 annual replenishment assessment for 14. the Phoenix AMA indicates total fees due of \$1,637,956 (4,601 acre-feet of excess groundwater times the current rate of \$356 per acre-foot).
- Schedule F-1 of the Company's 2009 annual report filed with the Arizona 15. Department of Water Resources ("ADWR") indicates total deliveries of 7347.14 acre-feet, or 2.394,073 thousand gallons (7347 acre-feet times 325,851 gallons per acre-foot divided by 1,000).
- Staff's calculation of the CAGRD adjustor fee is shown below. The fee for a 16. customer in the Phoenix AMA is \$0.68 per 1,000 gallons.

A	Total CAGRD Fees	\$ 1,637,956
В	Total Gallons Sold (1,000s)	2,394,073
C	Charge per 1,000 gallons (A ÷ B)	\$ 0.68

### Pinal AMA

The CAGRD invoice to Johnson for the 2009 annual replenishment assessment for 17. the Pinal AMA indicates total fees due of \$58,320 (180 acre-feet of excess groundwater times the current rate of \$324 per acre-foot).

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18. Schedule F-1 of the Company's 2009 annual report filed with ADWR indicates total production of 783 acre-feet, or 255,141 thousand gallons (783 acre-feet times 325,851 gallons per acre-foot divided by 1,000).

19. Staff's calculation of the CAGRD adjustor fee is shown below. The fee for a customer in the Pinal AMA is \$0.23 per 1,000 gallons.

A Total CAGRD Fees

\$ 58,320

B Total Gallons Sold (1,000s)

2,394,073

C Charge per 1,000 gallons  $(A \div B)$ 

\$ 0.23

# D. <u>Customer Complaints</u>

20. Staff has received a customer complaint that Johnson has charged the CAGRD adjustor retroactively to June 2010. Consistent with Decision No. 71854, Staff believes that the surcharge should become effective October 1, 2010, rather than June 2010.

21. We find that Staff's conclusions and recommendations are reasonable and should be adopted.

### CONCLUSIONS OF LAW

- 1. The Company is a public water service corporation within the meaning of Article XV of the Arizona Constitution and A.R.S. 40-250 and 40-252.
- 2. The Commission has jurisdiction over the Company and the subject matter of the application.
- 3. Approval of the proposed CAGRD adjustor fees is consistent with the Commission's authority under the Arizona Constitution, Arizona ratemaking statutes, and applicable case law.
- 4. It is in the public interest to approve the Company's request for implementation of the CAGRD adjustor fees as discussed herein.

### **ORDER**

IT IS THEREFORE ORDERED that the application by Johnson Utilities, LLC dba Johnson Utilities Company for the implementation of CAGRD adjustor fees is approved for all customer billings subsequent to October 1, 2010.

IT IS FURTHER ORDERED that the CAGRD adjustor fees for Johnson Utilities, LLC dba Johnson Utilities Company shall be in accordance with the rates as discussed herein.

IT IS FURTHER ORDERED that Johnson Utilities, LLC dba Johnson Utilities Company docket with the Commission as a compliance matter, within 7 days of the effective date of this Decision, a CAGRD adjustor fee tariff consistent with the rates approved herein.

IT IS FURTHER ORDERED that Johnson Utilities LLC dba Johnson Utilities Company shall notify its customers of the CAGRD adjustor fees approved herein within 30 days of the effective date of this Decision.

IT IS FURTHER ORDE	ERED that, to the extent that Johns	on Utilities, LLC dba Johnson			
Utilities Company has charged fees associated with the adjustor retroactive to the implementation					
of its new rates, Johnson Utilities, LLC dba Johnson Utilities Company be ordered to refund those					
amounts either through a direct i	amounts either through a direct refund or as a credit on customer bills.				
IT IS FURTHER ORDE	RED that this Decision shall becom	e effective immediately.			
BY THE ORDER O	F THE ARIZONA CORPORATION	ON COMMISSION			
CHAIRMAN	COMMIS	COMMISSIONER			
COMMISSIONER	COMMISSIONER	COMMISSIONER			
	· ·	I, ERNEST G. JOHNSON,			
		zona Corporation Commission, and caused the official seal of			
	this Commission to be affixed	d at the Capitol, in the City of , 2010.			
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	ERNEST G. JOHNSON	<del></del>			
	EXECUTIVE DIRECTOR				
DISSENT:					
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		Decision No.			

Decision No.

SERVICE LIST FOR: Johnson Utilities LLC dba Johnson Utilities Company, 1 DOCKET NO. WS-02987A-08-0180 2 3 Mr. Jeffrey W. Crockett Mr. Bradley S. Carroll 4 Mr. Kristoffer P. Kiefer Snell & Wilmer, LLP One Arizona Center 6 400 East Van Buren Street Phoenix, Arizona 85004 Attorneys for Johnson Utilities, LLC 8 Mr. Craig A. Marks 9 Craig A. Marks, PLC 10645 North Tatum Boulevard, Suite 200-676 10 Phoenix, Arizona 85028 Attorney for Swing First Golf, LLC 11 12 Mr. Daniel Pozefsky Chief Counsel 13 **RUCO** 1110 West Washington Street, Suite 220 14 Phoenix, Arizona 85007-2958 15 Mr. James E. Mannato 16 Town Attorney P.O. Box 2670 17 775 North Main Street Florence, Arizona 85232-2670 18 Mr. Steven M. Olea 19 Director, Utilities Division 20 Arizona Corporation Commission 1200 West Washington Street 21 Phoenix, Arizona 85007 22 Ms. Janice M. Alward Chief Counsel, Legal Division 23 Arizona Corporation Commission 24 1200 West Washington Street Phoenix, Arizona 85007 25 26 27 28